



Notice of a Meeting

People Overview & Scrutiny Committee

Tuesday, 9 July 2024 at 3.30 pm

(or on the close of Council)

Room 2&3 - County Hall, New Road, Oxford OX1 1ND

These proceedings are open to the public

If you wish to view proceedings, please click **on this [Live Stream Link](#)**.
However, that will not allow you to participate in the meeting.

Membership

Chair - *To be elected*
Deputy Chair - *To be elected*

<i>Councillors:</i>	Imade Edosomwan	Ted Fenton	Nick Leverton
	Ian Corkin	Andy Graham	Alison Rooke
	Trish Elphinstone	Jenny Hannaby	Michael Waine

Co-optees:

Notes: ***Date of next meeting:*** 19 September 2024

For more information about this Committee please contact:	
Committee Officer	<i>ScrutinyTeam</i> <i>Email: scrutiny@oxfordshire.gov.uk</i>

Martin Reeves
Chief Executive

June 2024

What does this Committee review or scrutinise?

- All services and preventative activities/initiatives relating to children, young people, education, families and older people.
- Enables the council to scrutinise its statutory functions relating to children, adult social care and safeguarding. Includes public health matters where they are not covered by the Joint Health Overview and Scrutiny Committee.
- This committee will also consider matters relating to care leavers and the transition between children's and adult services

How can I have my say?

We welcome the views of the community on any issues in relation to the responsibilities of this Committee. Members of the public may ask to speak on any item on the agenda or may suggest matters which they would like the Committee to look at. **Requests to speak must be submitted to the Committee Officer below no later than 9 am 4 working day before the date of the meeting.**

About the County Council

The Oxfordshire County Council is made up of 63 councillors who are democratically elected every four years. The Council provides a range of services to Oxfordshire's 678,000 residents. These include:

schools	social & health care	libraries and museums
the fire service	roads	trading standards
land use	transport planning	waste management

Each year the Council manages £0.9 billion of public money in providing these services. Most decisions are taken by a Cabinet of 9 Councillors, which makes decisions about service priorities and spending. Some decisions will now be delegated to individual members of the Cabinet.

About Scrutiny

Scrutiny is about:

- Providing a challenge to the Cabinet
- Examining how well the Cabinet and the Authority are performing
- Influencing the Cabinet on decisions that affect local people
- Helping the Cabinet to develop Council policies
- Representing the community in Council decision making
- Promoting joined up working across the authority's work and with partners

Scrutiny is NOT about:

- Making day to day service decisions
- Investigating individual complaints.

What does this Committee do?

The Committee meets up to 4 times a year or more. It develops a work programme, which lists the issues it plans to investigate. These investigations can include whole committee investigations undertaken during the meeting, or reviews by a panel of members doing research and talking to lots of people outside of the meeting. Once an investigation is completed the Committee provides its advice to the Cabinet, the full Council or other scrutiny committees. Meetings are open to the public and all reports are available to the public unless exempt or confidential, when the items would be considered in closed session.

If you have any special requirements (such as a large print version of these papers or special access facilities) please contact the officer named on the front page, giving as much notice as possible before the meeting

A hearing loop is available at County Hall.

AGENDA

1. **Election of Chair for the 2024/25 Council Year**
2. **Election of Deputy Chair for the 2024/25 Council Year**
3. **Apologies for Absence and Temporary Appointments**

To receive any apologies for absence and temporary appointments.

4. **Declaration of Interests**

See guidance note on the back page.

5. **Minutes (Pages 1 - 6)**

The Committee is recommended to **APPROVE** the minutes of the meeting held on 22 April 2024 (POSC4) and to receive information arising from them.

6. **Petitions and Public Addresses**

Members of the public who wish to speak on an item on this agenda at this meeting can attend the meeting in person or 'virtually' through an online connection. To facilitate 'hybrid' meetings we ask that requests to speak are submitted by no later than 9.00 a.m. four working days before the meeting, i.e., no later than 9.00 a.m. on Wednesday 3 July 2024.

Requests to speak should be sent to scrutiny@oxfordshire.gov.uk If you are speaking 'virtually', you may submit a written statement of your presentation to ensure that if the technology fails, then your views can still be taken into account. A written copy of your statement can be provided no later than 9.00 a.m. 2 working days before the meeting: 9.00 a.m. Friday 5 July 2024. Written submissions should be no longer than one A4 sheet.

7. **Forward Plan and Committee business**

The Committee is recommended to **IDENTIFY** items it wishes to be placed on its work plan and to **AGREE** that an informal planning meeting should be organised to discuss the same.

Councillors declaring interests

General duty

You must declare any disclosable pecuniary interests when the meeting reaches the item on the agenda headed 'Declarations of Interest' or as soon as it becomes apparent to you.

What is a disclosable pecuniary interest?

Disclosable pecuniary interests relate to your employment; sponsorship (i.e. payment for expenses incurred by you in carrying out your duties as a councillor or towards your election expenses); contracts; land in the Council's area; licenses for land in the Council's area; corporate tenancies; and securities. These declarations must be recorded in each councillor's Register of Interests which is publicly available on the Council's website.

Disclosable pecuniary interests that must be declared are not only those of the member her or himself but also those member's spouse, civil partner or person they are living with as husband or wife or as if they were civil partners.

Declaring an interest

Where any matter disclosed in your Register of Interests is being considered at a meeting, you must declare that you have an interest. You should also disclose the nature as well as the existence of the interest. If you have a disclosable pecuniary interest, after having declared it at the meeting you must not participate in discussion or voting on the item and must withdraw from the meeting whilst the matter is discussed.

Members' Code of Conduct and public perception

Even if you do not have a disclosable pecuniary interest in a matter, the Members' Code of Conduct says that a member 'must serve only the public interest and must never improperly confer an advantage or disadvantage on any person including yourself' and that 'you must not place yourself in situations where your honesty and integrity may be questioned'.

Members Code – Other registrable interests

Where a matter arises at a meeting which directly relates to the financial interest or wellbeing of one of your other registerable interests then you must declare an interest. You must not participate in discussion or voting on the item and you must withdraw from the meeting whilst the matter is discussed.

Wellbeing can be described as a condition of contentedness, healthiness and happiness; anything that could be said to affect a person's quality of life, either positively or negatively, is likely to affect their wellbeing.

Other registrable interests include:

- a) Any unpaid directorships
- b) Any body of which you are a member or are in a position of general control or management and to which you are nominated or appointed by your authority.

- c) Any body (i) exercising functions of a public nature (ii) directed to charitable purposes or (iii) one of whose principal purposes includes the influence of public opinion or policy (including any political party or trade union) of which you are a member or in a position of general control or management.

Members Code – Non-registrable interests

Where a matter arises at a meeting which directly relates to your financial interest or wellbeing (and does not fall under disclosable pecuniary interests), or the financial interest or wellbeing of a relative or close associate, you must declare the interest.

Where a matter arises at a meeting which affects your own financial interest or wellbeing, a financial interest or wellbeing of a relative or close associate or a financial interest or wellbeing of a body included under other registrable interests, then you must declare the interest.

In order to determine whether you can remain in the meeting after disclosing your interest the following test should be applied:

Where a matter affects the financial interest or well-being:

- a) to a greater extent than it affects the financial interests of the majority of inhabitants of the ward affected by the decision and;
- b) a reasonable member of the public knowing all the facts would believe that it would affect your view of the wider public interest.

You may speak on the matter only if members of the public are also allowed to speak at the meeting. Otherwise you must not take part in any discussion or vote on the matter and must not remain in the room unless you have been granted a dispensation.

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Agenda Item 5

OXFORDSHIRE PEOPLE OVERVIEW & SCRUTINY COMMITTEE

MINUTES of the meeting held on Monday, 22 April 2024 commencing at 10.00 am and finishing at 12.10 pm

Present:

Voting Members: Councillor Nigel Simpson - in the Chair
Councillor Imade Edosomwan (Vice Chair)
Councillor Trish Elphinstone
Councillor Andy Graham
Councillor Jenny Hannaby
Councillor Alison Rooke
Councillor Jane Murphy

Other Members in Attendance: Councillor Liz Leffman, the Leader of the Council

Officers: Stephen Chandler, Executive Director for People (online)
Karen Fuller, Corporate Director for Adult Social Care
Victoria Baran, Deputy Director Adult Social Care
Alison Enever, Project Manager (online)
Richard Doney, Scrutiny Officer

The Council considered the matters, reports and recommendations contained or referred to in the agenda for the meeting and decided as set out below. Except insofar as otherwise specified, the reasons for the decisions are contained in the agenda and reports, copies of which are attached to the signed Minutes.

1/24 INTRODUCTION AND WELCOME

(Agenda Item 1)

2/24 APOLOGIES FOR ABSENCE AND TEMPORARY APPOINTMENTS

(Agenda Item 2)

Apologies were received from Cllr Corkin (substitute: Cllr Murphy), Cllr Leverton, and Cllr Waine. It was confirmed that the meeting was quorate.

Cllr Waine attended remotely as a guest of the Committee, at the discretion of the Chair.

3/24 DECLARATION OF INTERESTS - SEE GUIDANCE NOTE ON THE BACK PAGE

(Agenda Item 3)

There were none.

4/24 PETITIONS AND PUBLIC ADDRESSES

(Agenda Item 4)

There were none.

5/24 MINUTES

(Agenda Item 5)

The Committee resolved to **AGREE** the minutes of the meeting of 18 January 2024 as a true and accurate record.

6/24 ADULT SOCIAL CARE ASSURANCE UPDATE

(Agenda Item 6)

Cllr Liz Leffman, the Leader of the Council, attended to present a report setting out the Council's preparations for Care Quality Commission (CQC) Assurance and the development of a self-assessment for Adult Social Care. The report also provided an update on the recent Local Government Association (LGA) Peer Challenge. The Leader was accompanied by Karen Fuller, Corporate Director for Adult Social Care, Victoria Baran, Deputy Director Adult Social Care, and Alison Enever, Project Manager. Stephen Chandler, Executive Director for People, also attended for some of the item.

The Committee noted its disappointment that, for the second consecutive meeting, Cllr Bearder had declined the Committee's invitation to present a report relating to his portfolio.

The Leader introduced the Adult Social Care Assurance Update and thanked officers for the excellent work that was evident in the recent Peer Review. The Leader emphasised the need to further embed The Oxfordshire Way across the organisation's thinking. There were also areas where areas for improvement were suggested and the Council was committed to addressing those.

The Corporate Director for Adult Social Care reminded members that, whilst the date was unknown, the Assurance assessment was impending and would consider the Council as a whole rather than simply Adult Social Care. The Peer Review had usefully highlighted areas of strength and of opportunity.

The Deputy Director for Adult Social Care gave an overview of the CQC Assurance and set out key findings from the recent Peer Challenge. Since the introduction of the Health and Care Act 2022, CQC had a duty to assess how local authorities met their Care Act 2014 duties. CQC had also published their guidance and assessment framework. Upon notification of an inspection there would be three weeks to submit data requested in the Local Authority Information Return (LAIR). This enabled CQC to review key documents, information, and data in advance of its arrival. CQC would arrive for an on-site assessment within six months. CQC focused on four key themes: i) working with people, ii) providing support, iii) how the local authority ensures safety within the system, iv) leadership.

The LGA Peer Challenge provided lots of data on these key themes which also provided a wide range of evidence for the LAIR. The peer review included 250 people with a range of experience throughout the organisation, from frontline staff to leadership.

The LGA Peer Challenge identified several strengths within the Oxfordshire Adult Social Care System including improvements in waiting list times, the outcomes-focused Safeguarding Adults Board, and the passion and pride of. The review highlighted areas for development including the need to further embed an understanding of the Oxfordshire Way into staff culture, to develop work done around co-production, and to improve the data and intelligence dynamic.

Feedback from those involved in the experience was to be gathered. A programme approach was to be adopted to identify, track, and drive delivery on key areas.

The Committee had wide-ranging discussion and a number of issues were raised, including the following:

- The Committee sought further clarification on the purpose of CQC Assurance and its benefits for Oxfordshire residents.

The Committee were informed that CQC, as care regulators, considered Adult Social Care in its entirety and sought to ensure a consistent and high standard of care was provided to residents. CQC Assurance was also seen as an opportunity to share learning across the country and to follow best practice from other councils.

- Members suggested that a greater level of communication was needed from the service to change the narrative around adult social care and to promote the good work that had been done. It was explained that the directorate did distribute 'stories of difference' which demonstrated its work and stories had appeared in the press previously. There was a desire to broaden the communications and engage with wider partners.
- The executive summary of the self-assessment which had been provided with the report gave a number of headline figures. One of these was that "23.2% of residents are from non-“white British” backgrounds." Without context or explanation, members considered this an oddly worded statistic and questioned its purpose. The Committee was also interested in how Equality, Diversity, and Inclusion (EDI) had been measured.

The CQC expected organisations to have an understanding of the demographics of their areas. There was a level of expectation that workforces should reflect the local population and this was a good reminder of the EDI work necessary, particularly with regard to recruitment.

This was a key area of development for Adult Social Services. It was also noted that there were opportunities across the Council, and this was seen as an organisation priority. There was an action plan to ensure the Council made progress on this. The Committee requested a copy of the action plan.

- Concern was expressed that a lack of flexibility was resulting in stress for families where there was no obvious need for a reassessment. The Committee was advised that many reassessments were a statutory obligation and that a reassessment was always intended to meet people's needs.
- The Committee praised the positive changes in the service and established that this had not been the result of additional staff. Instead, it followed from a significant team effort with focused attention to detail and frontline staff following the Oxfordshire Way to ensure all opportunities to support service users had been fully explored. There had been a reduction in agency staff with a successful push to 'grow our own' and successful use of the apprenticeship schemes. A bespoke recruitment campaign for the service had a good response for occupational therapists and social workers.

Whilst the Council was not a housing authority, it had sought to influence Local Plans to take account of concerns about the affordability of housing, particularly for key workers. Working with Age UK, Home Sharing had been explored with many schemes working successfully.

The importance of co-production was discussed and had been a theme of the Peer Review. A key example of successful coproduction was the Carers Strategy, which had been coproduced with carers. The Health and Wellbeing Board had also emphasised the importance of the strategy across all services.

There had been work with domiciliary providers to initiate provider led reviews which enabled carers to use their expertise and knowledge of the individual to provide the best service. It was hoped that the increased use of technology would allow carers to spend more time with individuals.

There was a review of contracts with providers which was intended to ensure the most appropriate care was available to service users.

Whilst it was an issue relevant to the whole system, Adult Social Care had always been mindful of the digital divide which was an issue that did not only affect the elderly or only social care. The Council had provided a great deal of support to people who wanted to be digitally-enabled. The library service was highlighted as a good example of this work being done. The Council had worked with Age UK to support those without digital access to ensure they had still received the support they needed. The work of community volunteers was also noted, a key part of the Oxfordshire Way.

- The Committee explored how the CQC Assurance preparations were being shared by the Council as a whole. Much of the work in preparation for the CQC Assurance was 'business as usual' and there was a culture of continuous improvement in the service. The Senior Leadership Team had been briefed and this ensured that information was disseminated throughout the Council. There was a wide programme of work, which required support from colleagues in many departments, which helped everyone know what needed to be achieved. Examples were provided of the work which had already been done with IT services to demonstrate the wider work around CQC across the organisation.

There had been a strong push for senior leaders to work together to overcome barriers and find solutions for individuals. Weekly cross-service meetings, including Social Healthcare teams, called 'Meaningful Measures' meetings, had taken place to share learning to improve the service provided to individuals.

With an expected increase in Oxfordshire's elderly population, the Committee explored how the service was future proofing itself. Members were reminded that not all elderly people needed social care and it was emphasised that the Oxfordshire Way built vibrant communities and looked at how Oxfordshire supported residents to live as independently as possible for as long as possible. It was believed that empowering the community had been more effective in supporting individuals. There was also an emphasis on prevention so that residents would not need the services.

The Committee was reminded of the open invitation for members to shadow Adult Social Care teams and a visit to the Luther Street Medical Centre after the next Committee was suggested.

The Committee requested the following **ACTIONS**:

- A more detailed breakdown of the demographic figures "23.2% of Oxfordshire residents are from non-"white British" backgrounds."
- A breakdown of the 23% of people living in Oxfordshire with a disability

The Committee resolved to make a **RECOMMENDATION** under the following heading:

- That the Council should publicise the successes of Adult Social Care more widely.

7/24 FORWARD PLAN AND COMMITTEE BUSINESS

(Agenda Item 7)

The Committee suggested the following items for future discussion in the forward plan:

- Active Oxfordshire
 - Preventative measures

- Housing
- An update on Home to School Transport

8/24 ACTION AND RECOMMENDATION TRACKER

(Agenda Item 8)

The Committee was reminded that much of the Action and Recommendation tracker's content had been taken out and moved to the Education and Young People Overview and Scrutiny Committee tracker, as they related to the remit of the new committee.

The Committee **NOTED** these changes, and the remaining actions and recommendations in progress.

9/24 RESPONSES FROM CABINET

(Agenda Item 9)

None were received since the previous meeting on 18 January 2024.

..... in the Chair

Date of signing